For Senator Leibnam

2011 DRAFTING REQUEST

Bill

Received: 01/19/2012	Received By: fknepp
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Wanted: **As time permits** Companion to LRB:

For: Governor 261-6787 By/Representing: Nate Yahn

May Contact: Drafter: **fknepp**

Subject: Econ. Development - bus. dev.
Tax, Business - credits Addl. Drafters: jkreye

Extra Copies:

Submit via email: YES

Requester's email: nate.yahn@wisconsin.gov

Carbon copy (CC:) to: **fern.knepp@legis.wisconsin.gov**

joseph.kreye@legis.wisconsin.gov

Pre Topic:

No specific pre topic given

Topic:

Early Stage Business Investment Program changes

Instructions:

Drafting History:

See attached

Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	Jacketed	Required
/?	fknepp 01/24/2012						State
/P1	jkreye 01/24/2012	jdyer 01/24/2012	jmurphy 01/24/2012	2	sbasford 01/24/2012		State
/1	fknepp 01/27/2012	jdyer 01/30/2012	jmurphy 01/30/2012	2	sbasford 01/30/2012		State

LRB-3864 02/08/2012 02:30:58 PM Page 2

<u>Vers.</u>	<u>Drafted</u>	Reviewed	<u>Typed</u>	Proofed	Submitted	<u>Jacketed</u>	Required
/2	fknepp 02/08/2012	jdyer 02/08/2012	jmurphy 02/08/201	2	ggodwin 02/08/2012	ggodwin 02/08/2012	

FE Sent For:

<**END>**

→ A+ Intro.

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LRB-3864 02/08/2012 02:25:51 PM Page 2

<u>Vers.</u>	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	<u>Jacketed</u>	Required
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2011 DRAFTING REQUEST

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LRB-3864 01/30/2012 03:01:12 PM Page 2

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2011 DRAFTING REQUEST

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fknepp

01/24/2012

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State

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ikreye

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jmurphy

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Required

/?

FE Sent For:

<END>

Knepp, Fern

From:

Gallagher, Michael

Sent:

Thursday, January 19, 2012 10:26 AM

To:

Kreye, Joseph; Knepp, Fern

Subject:

FW: WEDC Bill Drafting Instructions

Attachments: WEDC - Early Stage Program Changes - Drafting Instructions 011912.doc

A few new requests related to WEDC. They look straightforward. Fern, can you handle the ch. 238 stuff in 1 and 2? Joe, 3 is all yours, I believe, and you will also have to draft for 1 and 2.

Thanks.

Mike

From: Yahn, Nate - DOA [mailto:Nate.Yahn@wisconsin.gov]

Sent: Thursday, January 19, 2012 9:47 AM

To: Gallagher, Michael

Subject: WEDC Bill Drafting Instructions

Hi Mike,

Hope all is well with you.

Attached, are drafting instructions for three subject areas that we would like to get drafted into a single bill.

Please let me know when LRB will have time to start working on this, and as always, please let me know if you have any questions.

Thanks, Mike.

Nate

Nate Yahn

Policy Assistant for Economic Development Office of the Governor Phone: 608-261-6787

Email: nate.yahn@wisconsin.gov

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WEDC – Early State Business Investment Program Changes *Drafting Instructions**

1) ISSUE BRIEF: Early Stage Business Investment Program Changes – Relocation Clawback

TOPIC: Business Development

BACKGROUND: Under § 238.15 there are currently no provisions for recapture of tax credits or penalties for companies who receive investment that qualifies for tax credits under this section. If under the program a company receives investment from a qualified third party investor the investor is eligible for up to 25% of the investment in a tax credit. Current legislative proposal would make this tax credit refundable. However, with no existing claw back provisions there is nothing preventing out of state investors from making an investment, qualifying for tax credits, and moving the company out of state. It would seem unfair for investors to be penalized in this situation as they may have had no control over the relocation decision.

<u>RECOMMENDATION</u>: Add a provision under §238.15 (3) that allows the WEDC to impose penalties on certified businesses if the business locates more than 51% of its employees, more than 51% of its payroll, or more than 51% of its headquarters activities outside of the State within 3 years of activities resulting in the allocation of tax credits to its investors. Fines should be repaid to the WEDC and should be paid on a prorated schedule as follows:

- Company locates outside of Wisconsin within 12 months of the investment 100% recapture
- Company locates outside of Wisconsin within 12 24 months of the investment 66% recapture
- Company locates outside of Wisconsin within 24 36 months of the investment 33% recapture

WEDC – Early State Business Investment Program Changes *Drafting Instructions**

2) <u>ISSUE BRIEF</u>: Early Stage Business Investment Program Changes – Three-year Maintenance Provisions

TOPIC: Business Development

BACKGROUND: Under § 238.15 (3) (d), 71.07 (5b) (d) 3., 71.07 (5d) (d) 1., 71.28 (5b) (d) 3., and 71.47 (5b) (d) (3) if an investment is not maintained for a minimum of 3 years from the date of investment then tax credits earned under these sections are to be revoked and repaid to the Wisconsin Department of Revenue. The statutory provisions allow little guidance on how to handle companies that are sold or otherwise liquidated as part of a liquidity event or whose activities result in business failure prior to the end of the investment holding period. Liquidity events are typically a positive result for the program in attracting large corporate merger partners, the corporate partners maintaining offices and employees in Wisconsin, and the investors receiving a positive return on investments allowing for the continued investment in other Early Stage companies. In addition, it seems counterproductive to further penalize investors who have lost most or all of their asset value in a business failure situation.

<u>RECOMMENDATION</u>: Adopt changes to the three year investment holding requirements to allow exemptions under the following conditions:

- If the investment becomes worthless prior to the end of the holding period
- If the investor has held an investment for a minimum of 12 months and there is a bona fide liquidity event as determined by WEDC prior to the end of the holding period

These changes will exempt most exit event activities and business failures from the investment holding requirement. However, the investment holding provision will still prevent most short term investment activities.

WEDC – Early State Business Investment Program Changes *Drafting Instructions**

3) <u>ISSUE BRIEF</u>: Early Stage Business Investment Program Changes – Angel Investment Constraints

TOPIC: Business Development

BACKGROUND: Under § 71.07 (5d) (c) 1. No more than \$47.5 million in credits may be claimed for all taxable years combined. However, 2009 and later 2010 legislation increased the amount of tax credits that can be allocated per year to \$20 million annually. The result is that if tax credits are fully allocated for 2011 the program will have roughly \$6 million in available credits under this provision. The same provision was eliminated from § 71.07 (5b), 71.28 (5b), and 71.47 (5b) the corresponding Early Stage Seed Investment Tax credit program in 2009. The Angel program is highly successful in encouraging angel investment in this state.

RECOMMENDATION: Repeal § 71.07 (5d) (c) 1. in its entirety



State of Wisconsin 2011 - 2012 LEGISLATURE



PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

in 1-24-12 Aue Tuer 1-31

1

AN ACT ...; relating to: the angel investment and early stage seed investment tax

credit programs. 2

Analysis by the Legislative Reference Bureau

Under current law, the angel investment tax credit program allows a taxpayer to claim a tax credit that equals 25 percent of a bona fide angel investment made directly in a qualified new business venture (QNBV) for the tax year. Current law provides that a QNBV is a business that is certified by the Wisconsin Economic Development Corporation (WEDC). Under current law, WEDC may certify a business as a QNBV if the business meets certain conditions, including being headquartered in this state, employing at least 6551 percent of its employees in this state, and having less than 100 employees. Under this bill, in addition to the existing certification conditions, to be certified as a QNBV a business must agree to stay in this state for at least three years following the receipt of a bona fide angel investment and must agree to pay a penalty to WEDC if the business relocates outside of this state within 3 years of receiving a bona fide angel investment. + ree-

Under current law, a person who claims a tax credit/for an early stage seed or angel investment must hold the investment for at least(3) years.) If the person does not hold the investment for at least 3 years, the person must pay to the Department of Revenue (DOR) the amount of the credit that the person received related to the investment. Under this bill, a person that holds such an investment for less than 3 years does not have to repay the tax credit to DOR, if the person's investment becomes worthless, as determined by WEDC, or if a bona fide liquidity event occurs, as determined by WEDC.

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Under current law, the maximum amount of angel investment credits that may be claimed by all claimants for all taxable years combined is \$47,500,000. The bill eliminates this limitation.

For further information see the **state** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 71.07 (5d) (c) 1. of the statutes is repealed.

SECTION 2. 73.03 (63) of the statutes, as affected by 2011 Wisconsin Act 32, is amended to read:

73.03 (63) Notwithstanding the amount limitations specified under s. 71.07 (5d) (c) 1. and s. 238.15 (3) (d) or s. 560.205 (3) (d), 2009 stats., in consultation with the department of commerce or the Wisconsin Economic Development Corporation, to carry forward to subsequent taxable years unclaimed credit amounts of the early stage seed investment credits under ss. 71.07 (5b), 71.28 (5b), 71.47 (5b), and 76.638 and the angel investment credit under s. 71.07 (5d). Annually, no later than July 1, the department of commerce or the Wisconsin Economic Development Corporation shall submit to the department of revenue its recommendations for the carry forward of credit amounts as provided under this subsection.

History: 1971 c. 40, 215; 1973 c. 90; 1975 c. 39; 1977 c. 143; 1977 c. 196 s. 130 (7); 1977 c. 313; 1979 c. 34; 1979 c. 110 s. 60 (13); 1979 c. 221, 350; 1981 c. 20; 1981 c. 79 s. 18; 1983 a. 275 s. 15 (4); 1983 a. 524; 1983 a. 538 s. 269 (3); 1985 a. 12, 29, 273; 1987 a. 4, 27, 186; 1987 a. 312 s. 17; 1987 a. 328, 378, 399; 1989 a. 31; 1989 a. 56 s. 259; 1989 a. 74, 335; 1991 a. 39, 219, 313, 316; 1993 a. 16, 112, 205, 490; 1995 a. 27 ss. 3434g to 3440m, 9145 (1); 1995 a. 209, 233; 1997 a. 27, 35, 191, 237, 252; 1999 a. 9, 31, 185; 2001 a. 16, 44, 104, 107, 109; 2003 a. 33, 127; 2005 a. 25, \$59; 2007 a. 20, 86; 2009 a. 2, 28, 180, 401; 2011 a. 10, 32.

SECTION 3. 238.15 (1) (m) of the statutes is created to read:

It agrees that it will not relocate outside of this state during the 3 years after it receives an investment for which a person may claim a tax credit under s. 71.07 (5d) and agrees to pay the corporation a penalty, in an amount determined under subd. 2, if the business relocates outside of this state during that 3-year period. For the purposes of this paragraph, a business relocates outside of

	/
1	this state when the business locates more than 51 percent of any of the following
2	outside of this state:
3	a. The business's employees.
4	b. The business's total payroll.
5	c. The activities of the business's headquarters, as determined by the
6	corporation.
7	2. The amount of a penalty payment under subd. 1. is any of the following:
8	a. If the relocation occurs less than 12 months after the investment, 100 percent
9	of the tax credit that was claimed under s. $71.07 (5d)$ as the result of the investment.
10	b. If the relocation occurs 12 months or more after the investment but less than
11	24 months after the investment, 66 percent of the tax credit that was claimed under
12	s. 71.07 (5d) as the result of the investment.
13	c. If the relocation occurs occurs 24 months or more after the investment but
14	less than 36 months after the investment, 33 percent of the tax credit that was
15	claimed under s. 71.07 (5d) as the result of the investment.
16	SECTION 4. 238.15 (3) (d) (intro.) of the statutes, as affected by 2011 Wisconsin
17	Act 32, is amended to read:
18	238.15 (3) (d) Rules. (intro.) The corporation, in consultation with the
19	department of revenue, shall adopt rules to administer this section. The rules shall
20	further define "bona fide angel investment" for purposes of s. 71.07 (5d) (a) 1. The
21	rules shall limit the aggregate amount of tax credits under s. 71.07 (5d) that may be
22	claimed for investments in businesses certified under sub. (1) at \$3,000,000 per
23	calendar year for calendar years beginning after December 31, 2004, and before
24	January 1, 2008, \$5,500,000 per calendar year for calendar years beginning after

December 31, 2007, and before January 1, 2010, \$6,500,000 for calendar year 2010,

and \$20,000,000 per calendar year for calendar years beginning after December 31,
2010, plus, for taxable years beginning after December 31, 2010, an additional
\$250,000 for tax credits that may be claimed for investments in nanotechnology
businesses certified under sub. (1). The rules shall also limit the aggregate amount
of the tax credits under ss. $71.07~(5b)$, $71.28~(5b)$, $71.47~(5b)$, and $76.638~that~may~be$
claimed for investments paid to fund managers certified under sub. (2) at $\$3,500,000$
per calendar year for calendar years beginning after December 31, 2004, and before
January 1, 2008, \$6,000,000 per calendar year for calendar years beginning after
December 31, 2007, and before January 1, 2010, \$8,000,000 for calendar year 2010,
and \$20,500,000 per calendar year for calendar years beginning after December 31,
2010, plus, for taxable years beginning after December 31, 2010, an additional
\$250,000 for tax credits that may be claimed for investments in nanotechnology
businesses certified under sub. (1). The rules shall also provide that, for calendar
years beginning after December 31, 2007, no a person may receive who receives a
credit under ss. 71.07 (5b) and (5d), 71.28 (5b), 71.47 (5b), or 76.638 unless the
person's must keep the investment is kept in a certified business, or with a certified
fund manager, for no less than 3 years, unless the person's investment becomes
worthless, as determined by the corporation, during the 3-year period or the person
has kept the investment for no less than 12 months and a bona fide liquidity event,
as determined by the corporation, occurs during the 3-year period. The rules shall
permit the corporation to reallocate credits under this section that are unused in any
calendar year to a person eligible for tax benefits, as defined under s. 238.16 (1) (d),
if all of the following apply:

Knepp, Fern

From:

Yahn, Nate - DOA [Nate.Yahn@wisconsin.gov]

Sent:

Friday, January 27, 2012 10:53 AM

To:

Knepp, Fern

Subject:

FW: LRB -3864/P1 (attached)

Attachments:

11-3864/P1.pdf

Fern.

In section 3, page 3, please change the language on line 11 from 66% to 80%, and on line 14 from 33% to 60%.

Thank you.

Nate Yahn

Policy Assistant for Economic Development Office of the Governor Phone: 608-261-6787

From: Basford, Sarah [mailto:Sarah.Basford@legis.wisconsin.gov]

Sent: Tuesday, January 24, 2012 2:21 PM

To: Yahn, Nate - DOA

Subject: LRB -3864/P1 (attached)

Sarah Basford

Senior Program Assistant Legislative Reference Bureau 1 East Main St., Suite 200 Madison, WI 53703 (608) 266-3561



11-3864P1.pdf (37 KB)

Knepp, Fern

From:

Yahn, Nate - DOA [Nate.Yahn@wisconsin.gov]

Sent:

Friday, January 27, 2012 1:49 PM

To:

Knepp, Fern

Subject: RE: LRB -3864/P1 (attached)

Fern,

Can you please incorporate the changes below before you make the /1?

Thank you.

1. Early Stage Investment Changes – We would also like another provision under the statute that spells out the criteria for certifying and recertifying businesses. Specifically under 238.15 we would request that h, j, and km are required for initial certification only. Briefly, these three items currently require that a company in the program be under 100 employees, has been in operation for less than 10 years, and has less than \$10M in aggregate cash equity investment. We would have those continue to apply for initial certification, but not the annual recertification. (For example, under current law, if a business has been in operation for several years but is only beginning to attract angel investment, it could only be eligible for the program up until its 10th year)

Nate Yahn

Policy Assistant for Economic Development Office of the Governor Phone: 608-261-6787

From: Yahn, Nate - DOA

Sent: Friday, January 27, 2012 11:15 AM

To: Knepp, Fern - LEGIS

Subject: RE: LRB -3864/P1 (attached)

/1 is fine. Thanks.

Nate Yahn

Policy Assistant for Economic Development Office of the Governor Phone: 608-261-6787

From: Knepp, Fern [mailto:Fern.Knepp@legis.wisconsin.gov]

Sent: Friday, January 27, 2012 11:10 AM

To: Yahn, Nate - DOA

Subject: RE: LRB -3864/P1 (attached)

Nate:

Would you prefer the redraft of LRB 3864 to be a /1 or a /P2?

Thanks, Fern

From: Yahn, Nate - DOA [mailto:Nate.Yahn@wisconsin.gov]

Sent: Friday, January 27, 2012 10:53 AM

To: Knepp, Fern

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In section 3, page 3, please change the language on line 11 from 66% to 80%, and on line 14 from 33% to 60%.

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From: Basford, Sarah [mailto:Sarah.Basford@legis.wisconsin.gov]

Sent: Tuesday, January 24, 2012 2:21 PM

To: Yahn, Nate - DOA

Subject: LRB -3864/P1 (attached)

Sarah Basford

Senior Program Assistant Legislative Reference Bureau 1 East Main St.; Suite 200 Madison, WI 53703 (608) 266-3561

<< File: 11-3864/P1.pdf>>



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State of Misconsin 2011 - 2012 LEGISLATURE

FFK&JK:jld:jm

In 1-30-2012 Dut 2-1-2012

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

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AN ACT *to repeal* 71.07 (5d) (c) 1.; *to amend* 73.03 (63) and 238.15 (3) (d) (intro.);

and to create 238.15 (1) (m) of the statutes; relating to: the angel investment

and early stage seed investment tax credit programs.

Analysis by the Legislative Reference Bureau

Under current law, the angel investment tax credit program allows a taxpayer to claim a tax credit that equals 25 percent of a bona fide angel investment made directly in a qualified new business venture (QNBV) for the tax year. Current law provides that a QNBV is a business that is certified by the Wisconsin Economic Development Corporation (WEDC). Under current law, WEDC may certify a business as a QNBV if the business meets certain conditions, including being headquartered in this state, employing at least 51 percent of its employees in this state, and having less than 100 employees. Under this bill, in addition to the existing certification conditions, to be certified as a QNBV a business must agree to stay in this state for at least three years following the receipt of a bona fide angel investment and must agree to pay a penalty to WEDC if the business relocates outside of this state within three years of receiving a bona fide angel investment. Analysis In

Under current law, a person who claims a tax credit for an early stage seed or angel investment must hold the investment for at least three years. If the person does not hold the investment for at least three years, the person must pay to the Department of Revenue (DOR) the amount of the credit that the person received related to the investment. Under this bill, a person that holds such an investment for less than three years does not have to repay the tax credit to DOR, if the person's investment becomes worthless, as determined by WEDC, or if a bona fide liquidity

event occurs, as determined by WEDC.

Under current law, the maximum amount of angel investment credits that may be claimed by all claimants for all taxable years combined is \$47,500,000. The bill eliminates this limitation.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 71.07 (5d) (c) 1. of the statutes is repealed.

SECTION 2. 73.03 (63) of the statutes, as affected by 2011 Wisconsin Act 32, is amended to read:

73.03 **(63)** Notwithstanding the amount limitations specified under s. 71.07 **(5d) (c)** 1. and s. 238.15 (3) (d) or s. 560.205 (3) (d), 2009 stats., in consultation with the department of commerce or the Wisconsin Economic Development Corporation, to carry forward to subsequent taxable years unclaimed credit amounts of the early stage seed investment credits under ss. 71.07 (5b), 71.28 (5b), 71.47 (5b), and 76.638 and the angel investment credit under s. 71.07 (5d). Annually, no later than July 1, the department of commerce or the Wisconsin Economic Development Corporation shall submit to the department of revenue its recommendations for the carry forward of credit amounts as provided under this subsection.

SECTION 3. 238.15 (1) (m) of the statutes is created to read:

238.15 (1) (m) 1. It agrees that it will not relocate outside of this state during the 3 years after it receives an investment for which a person may claim a tax credit under s. 71.07 (5d) and agrees to pay the corporation a penalty, in an amount determined under subd. 2., if the business relocates outside of this state during that 3-year period. For the purposes of this paragraph, a business relocates outside of

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1	this state when the business locates more than 51 percent of any of the following
2	outside of this state:
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4	b. The business's total payroll.
5	c. The activities of the business's headquarters, as determined by the
6	corporation.
7	2. The amount of a penalty payment under subd. 1. is any of the following:
8	a. If the relocation occurs less than 12 months after the investment, 100 percent
9	of the tax credit that was claimed under s. 71.07 (5d) as the result of the investment.
10	b. If the relocation occurs 12 months or more after the investment but less than $\sqrt{2.80}$
11)	24 months after the investment, 66 percent of the tax credit that was claimed under
12	s. 71.07 (5d) as the result of the investment.
13	c. If the relocation occurs occurs 24 months or more after the investment but
14)	less than 36 months after the investment, 33 percent of the tax credit that was
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24	January 1, 2008, \$5,500,000 per calendar year for calendar years beginning after
25	December 31, 2007, and before January 1, 2010, \$6,500,000 for calendar year 2010,

and $$20,000,000$ per calendar year for calendar years beginning after December 31,
2010, plus, for taxable years beginning after December 31, 2010, an additional
\$250,000 for tax credits that may be claimed for investments in nanotechnology
businesses certified under sub. (1). The rules shall also limit the aggregate amount
of the tax credits under ss. 71.07 (5b), 71.28 (5b), 71.47 (5b), and 76.638 that may be
claimed for investments paid to fund managers certified under sub. (2) at \$3,500,000
per calendar year for calendar years beginning after December 31, 2004, and before
January 1, 2008, \$6,000,000 per calendar year for calendar years beginning after
December 31, 2007, and before January 1, 2010, \$8,000,000 for calendar year 2010,
and \$20,500,000 per calendar year for calendar years beginning after December 31,
2010, plus, for taxable years beginning after December 31, 2010, an additional
\$250,000 for tax credits that may be claimed for investments in nanotechnology
businesses certified under sub. (1). The rules shall also provide that, for calendar
years beginning after December 31, 2007, no \underline{a} person may receive who receives a
credit under ss. 71.07 (5b) and (5d), 71.28 (5b), 71.47 (5b), or 76.638 unless the
person's <u>must keep the</u> investment is kept in a certified business, or with a certified
fund manager, for no less than 3 years, unless the person's investment becomes
worthless, as determined by the corporation, during the 3-year period or the person
has kept the investment for no less than 12 months and a bona fide liquidity event,
as determined by the corporation, occurs during the 3-year period. The rules shall
permit the corporation to reallocate credits under this section that are unused in any
calendar year to a person eligible for tax benefits, as defined under s. 238.16 (1) (d),
if all of the following apply:

2011-2012 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

LRB3864/1ins FFK:...:...

Analysis Ins.
Additionally, the bill provides that certain conditions that a business mus satisfy to be certified as a QNBV, such as having less than 100 employees and no having operated in Wisconsin for more than 100 consecutive years, apply only to initial certifications. INS. 2-12
SECTION 1. 238.15 (1) (intro.) of the statutes, as affected by 2011 Wisconsin Ac
32, is amended to read:
238.15 (1) ANGEL INVESTMENT TAX CREDITS. (intro.) The corporation shall
implement a program to certify businesses for purposes of s. 71.07 (5d). A business
desiring certification shall submit an application to the corporation in each taxable
year for which the business desires certification. The business shall specify in its
application the investment amount it wishes to raise and the corporation may certify
the business and determine the amount that qualifies for purposes of s. 71.07 (5d)
) LA business may be certified under this subsection, and may maintain such
certification, The corporation may certify or recertify a business for purposes of s
71.07 (5d) only if the business satisfies all of the following conditions:
History: 2003 a. 255; 2005 a. 49, 97; 2007 a. 20, 125; 2009 a. 2, 265, 276; 2011 a. 32 s. 3356; Stats. 2011 s. 238.15. SECTION 2. 238.15 (1) (h) of the statutes, as affected by 2011 Wisconsin Act 32
is amended to read:
238.15 (1) (h) It At the time it is initially certified under this subsection, it has
less than 100 employees.
History: 2003 a. 255; 2005 a. 49, 97; 2007 a. 20, 125; 2009 a. 2065, 276; 2011 a. 32 s. 3356; Stats. 2011 s. 238.15. SECTION 3. 238.15 (1) (j) of the statutes, as affected by 2011 Wisconsin Act 32
is amended to read:

History: 2003 a. 255; 2005 a. 49, 97; 2007 a. 20, 125; 2009 a. 2, 265, 276; 2011 a. 32 s. 3356; Stats. 2011 s. 238.15.



been in operation in this state for not more than 10 consecutive years.

238.15 (1) (j) It At the time it is initially certified under this subsection, it has

1	SECTION 4. 238.15 (1) (km) of the statutes, as affected by 2011 Wisconsin Act
2	32, is amended to read:
3	238.15 (1) (km) It has not received aggregate private equity investment in cash
4	of more than \$10,000,000 prior to being before it is initially certified under this
5	subsection.

History: 2003 a. 255; 2005 a. 49, 97; 2007 a. 20, 125; 2009 a. 2, 265, 276; 2011 a. 32 s. 3356; Stats. 2011 s. 238.15.



State of Misconsin 2011 - 2012 LEGISLATURE

loday



In 9.2012

2011 BILL

7

AN ACT to repeal 71.07 (5d) (c) 1.; to amend 73.03 (63), 238.15 (1) (intro.), 238.15

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(1) (h), 238.15 (1) (j), 238.15 (1) (km) and 238.15 (3) (d) (intro.); and to create

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238.15 (1) (m) of the statutes; **relating to:** the angel investment and early stage

seed investment tax credit programs.

Analysis by the Legislative Reference Bureau

Under current law, the angel investment tax credit program allows a taxpayer to claim a tax credit that equals 25 percent of a bona fide angel investment made directly in a qualified new business venture (QNBV) for the tax year. Current law provides that a QNBV is a business that is certified by the Wisconsin Economic Development Corporation (WEDC). Under current law, WEDC may certify a business as a QNBV if the business meets certain conditions, including being headquartered in this state, employing at least 51 percent of its employees in this state, and having less than 100 employees. Under this bill, in addition to the existing certification conditions, to be certified as a QNBV a business must agree to stay in this state for at least three years following the receipt of a bona fide angel investment and must agree to pay a penalty to WEDC if the business relocates outside of this state within three years of receiving a bona fide angel investment. Additionally, the bill provides that certain conditions that a business must satisfy to be certified as a QNBV, such as having less than 100 employees and not having operated in Wisconsin for more than ten consecutive years, apply only to initial certifications.

Under current law, a person who claims a tax credit for an early stage seed or angel investment must hold the investment for at least three years. If the person

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does not hold the investment for at least three years, the person must pay to the Department of Revenue (DOR) the amount of the credit that the person received related to the investment. Under this bill, a person that holds such an investment for less than three years does not have to repay the tax credit to DOR, if the person's investment becomes worthless, as determined by WEDC, or if a bona fide liquidity event occurs, as determined by WEDC.

Under current law, the maximum amount of angel investment credits that may be claimed by all claimants for all taxable years combined is \$47,500,000. The bill eliminates this limitation.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 71.07 (5d) (c) 1. of the statutes is repealed.

SECTION 2. 73.03 (63) of the statutes, as affected by 2011 Wisconsin Act 32, is amended to read:

73.03 **(63)** Notwithstanding the amount limitations specified under s. 71.07 **(5d) (e)** 1. and s. 238.15 (3) (d) or s. 560.205 (3) (d), 2009 stats., in consultation with the department of commerce or the Wisconsin Economic Development Corporation, to carry forward to subsequent taxable years unclaimed credit amounts of the early stage seed investment credits under ss. 71.07 (5b), 71.28 (5b), 71.47 (5b), and 76.638 and the angel investment credit under s. 71.07 (5d). Annually, no later than July 1, the department of commerce or the Wisconsin Economic Development Corporation shall submit to the department of revenue its recommendations for the carry forward of credit amounts as provided under this subsection.

SECTION 3. 238.15 (1) (intro.) of the statutes, as affected by 2011 Wisconsin Act 32, is amended to read:

238.15 (1) ANGEL INVESTMENT TAX CREDITS. (intro.) The corporation shall implement a program to certify businesses for purposes of s. 71.07 (5d). A business

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1	desiring certification shall submit an application to the corporation in each taxable
2	year for which the business desires certification. The business shall specify in its
3	application the investment amount it wishes to raise and the corporation may certify
4	the business and determine the amount that qualifies for purposes of s. 71.07 (5d).
5	A business may be certified under this subsection, and may maintain such
6	certification, The corporation may certify or recertify a business for purposes of s.
7	71.07 (5d) only if the business satisfies all of the following conditions:
8	Section 4. 238.15 (1) (h) of the statutes, as affected by 2011 Wisconsin Act 32,
9	is amended to read:
10	238.15 (1) (h) It At the time it is initially certified under this subsection, it has
11	less than 100 employees.
12	Section 5. 238.15 (1) (j) of the statutes, as affected by 2011 Wisconsin Act 32,
13	is amended to read:
14	238.15 (1) (j) It At the time it is initially certified under this subsection, it has
15	been in operation in this state for not more than 10 consecutive years.
16	Section 6. 238.15 (1) (km) of the statutes, as affected by 2011 Wisconsin Act
17	32, is amended to read:
18	238.15 (1) (km) It has not received aggregate private equity investment in cash
19	of more than \$10,000,000 prior to being before it is initially certified under this
20	subsection.
21	Section 7. 238.15 (1) (m) of the statutes is created to read:
22	238.15 (1) (m) 1. It agrees that it will not relocate outside of this state during
23	the 3 years after it receives an investment for which a person may claim a tax credit
24	under s. 71.07 (5d) and agrees to pay the corporation a penalty, in an amount
25	determined under subd. 2., if the business relocates outside of this state during that

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- 3-year period. For the purposes of this paragraph, a business relocates outside of this state when the business locates more than 51 percent of any of the following outside of this state:
 - a. The business's employees.
 - b. The business's total payroll.
 - c. The activities of the business's headquarters, as determined by the corporation.
 - 2. The amount of a penalty payment under subd. 1. is any of the following:
 - a. If the relocation occurs less than 12 months after the investment, 100 percent of the tax credit that was claimed under s. 71.07 (5d) as the result of the investment.
 - b. If the relocation occurs 12 months or more after the investment but less than 24 months after the investment, 80 percent of the tax credit that was claimed under s. 71.07 (5d) as the result of the investment.
 - c. If the relocation occurs occurs 24 months or more after the investment but less than 36 months after the investment, 60 percent of the tax credit that was claimed under s. 71.07 (5d) as the result of the investment.
 - **SECTION 8.** 238.15 (3) (d) (intro.) of the statutes, as affected by 2011 Wisconsin Act 32, is amended to read:
 - 238.15 (3) (d) *Rules.* (intro.) The corporation, in consultation with the department of revenue, shall adopt rules to administer this section. The rules shall further define "bona fide angel investment" for purposes of s. 71.07 (5d) (a) 1. The rules shall limit the aggregate amount of tax credits under s. 71.07 (5d) that may be claimed for investments in businesses certified under sub. (1) at \$3,000,000 per calendar year for calendar years beginning after December 31, 2004, and before January 1, 2008, \$5,500,000 per calendar year for calendar years beginning after



BILL

December 31, 2007, and before January 1, 2010, \$6,500,000 for calendar year 2010,
and \$20,000,000 per calendar year for calendar years beginning after December 31,
2010, plus, for taxable years beginning after December 31, 2010, an additional
\$250,000 for tax credits that may be claimed for investments in nanotechnology
businesses certified under sub. (1). The rules shall also limit the aggregate amount
of the tax credits under ss. 71.07 (5b), 71.28 (5b), 71.47 (5b), and 76.638 that may be
claimed for investments paid to fund managers certified under sub. (2) at \$3,500,000
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January 1, 2008, \$6,000,000 per calendar year for calendar years beginning after
December 31, 2007, and before January 1, 2010, \$8,000,000 for calendar year 2010,
and \$20,500,000 per calendar year for calendar years beginning after December 31,
2010, plus, for taxable years beginning after December 31, 2010, an additional
\$250,000 for tax credits that may be claimed for investments in nanotechnology
businesses certified under sub. (1). The rules shall also provide that, for calendar
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credit under ss. 71.07 (5b) and (5d), 71.28 (5b), 71.47 (5b), or 76.638 unless the
person's <u>must keep the</u> investment is kept in a certified business, or with a certified
fund manager, for no less than 3 years unless the person's investment becomes
worthless, as determined by the corporation, during the 3-year period or the person
has kept the investment for no less than 12 months and a bona fide liquidity event,
as determined by the corporation, occurs during the 3-year period. The rules shall
permit the corporation to reallocate credits under this section that are unused in any
calendar year to a person eligible for tax benefits, as defined under s. 238.16 (1) (d),
if all of the following apply:

Knepp, Fern

From: Moench, Lucas

Sent: Wednesday, February 08, 2012 1:13 PM

To: Knepp, Fern

Subject: RE: bill draft release

No, let's just go ahead and fix it now.

Lucas Moench Office of State Senator Joe Leibham 9th Senate District 608-266-2056

From: Knepp, Fern

Sent: Wednesday, February 08, 2012 1:11 PM

To: Moench, Lucas

Subject: RE: bill draft release

It will require a /2 designation. If you prefer to keep the /1, we could always do a chief's clerk correction after the bill is introduced.

From: Moench, Lucas

Sent: Wednesday, February 08, 2012 1:10 PM **To:** Knepp, Fern; Schoenfeldt, Eileen - GOV

Subject: RE: bill draft release

Sure, you can go ahead and fix the error. I assume though that even that minor correction requires a /2 designation? At any rate, it you could, make the correction and then go right a head and jacket both for SENATE.

Thanks.

Lucas Moench
Office of State Senator Joe Leibham
9th Senate District
608-266-2056

From: Knepp, Fern

Sent: Wednesday, February 08, 2012 1:05 PM **To:** Knepp, Fern; Schoenfeldt, Eileen - GOV

Cc: Moench, Lucas

Subject: RE: bill draft release

Sorry, the error is on page 5, line 18.

From: Knepp, Fern

Sent: Wednesday, February 08, 2012 1:04 PM

To: Schoenfeldt, Eileen - GOV

Cc: Moench, Lucas

Subject: RE: bill draft release

Eileen and Lucas:

Thanks for the email. I will go ahead and release the drafts to Senator Leibham. I did find one technical error in 3864/1 (on page 7, line 18, there is a comma that is stricken that should be underlined). Lucas, do you mind if I fix that technical error before sending the draft to you?

Thanks, Fern

From: Schoenfeldt, Eileen - GOV [mailto:Eileen.Schoenfeldt@wisconsin.gov]

Sent: Wednesday, February 08, 2012 12:50 PM

To: Knepp, Fern

Cc: Moench, Lucas; Volz, David J - WEDC

Subject: bill draft release

Fern,

Please release two bills that you had drafted at the request of our office to Senator Leibham's office.

- 1) LRB 2858/6 relating to: tax credit programs administered by the Wisconsin Economic Development Corporation
- 2) LRB 3864/1 relating to: the angel investment and early stage seed investment tax credit programs

Senator Leibham is requesting jackets for the two bills. If you need an official request from his office, please let Lucas Moench know.

Thank you!

Eileen Schoenfeldt

Policy Advisor Office of Governor Scott Walker (608) 261-2163 eileen.schoenfeldt@wisconsin.gov

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB\$864/2 FFK:.......

date

Senator Leibham:

e bill

As we discussed, this traff corrects a technical error on page 5 of this bill by replacing a stricken comma with an underlined comma. Aside from that change, the bill is identical to LRB-3864/1.

Fern Knepp Legislative Attorney Phone: (608) 261-6927

E-mail: fern.knepp@legis.wisconsin.gov

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-03864/2 FFK:jld:jm

February 8, 2012

Senator Leibham:

As we discussed, this bill corrects a technical error on page 5 of this bill by replacing a stricken comma with an underscored comma. Aside from that change, the bill is identical to LRB-3864/1.

Fern Knepp Legislative Attorney Phone: (608) 261-6927

E-mail: fern.knepp@legis.wisconsin.gov